
STATE OF MICHIGAN
Fiscal Year 2000 - 2001
TITLE XX SOCIAL SERVICES BLOCK GRANT REPORT

DRAFT REPORT

STATE OF MICHIGAN, FAMILY INDEPENDENCE AGENCY
Administration for Budget, Analysis and Financial Management
June, 2000

FOREWORD

The Omnibus Reconciliation Act of 1981 amended Title XX of the Social Security Act to establish the Social Services Block Grant program. The amendments became effective October 1, 1981.

Under this program, grants are made to the 50 states, the District of Columbia, and other eligible jurisdictions for use in funding a variety of social services directed towards the needs of individuals and families residing within each state.

Social Services are directed at five goals in the Social Services Block Grant statute to: Prevent, reduce or eliminate dependency; achieve or maintain self-sufficiency; prevent neglect, abuse or exploitation of children and adults; prevent or reduce inappropriate care; and secure admission or referral for institutional care when other forms of care are not appropriate. Within the specific limitations of the law, each state has the flexibility to determine what services will be provided, who is eligible to receive services, and how funds are distributed among the various services within the state. State or local Social Services Block Grant agencies may provide these services directly or purchase them from other public or private agencies and/or individuals.

The Governor of Michigan has designated the Family Independence Agency as the State Agency to receive and administer the Title XX Social Services Block Grant. The Agency has produced this report to meet the requirements for receiving the Title XX Social Services Block Grant funds and to facilitate public comment on the services to be supported by Title XX funds.

The draft report will be published in early July, 2000, and distributed to Family Independence Agency local offices, the Legislature, and other interested groups and individuals for comment. The public comment period will extend from July 27, 2000 through July 28, 2000. Newspaper advertisements will be published to announce the availability of this report for review, and two public hearings will be held to allow interested groups and individuals to provide testimony and comment on the draft report.

Public comments on this report are welcome. The draft report is available upon request by contacting:

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INTRODUCTION

MICHIGAN FAMILY INDEPENDENCE AGENCY

MISSION

The Family Independence Agency helps individuals and families meet financial, medical, and social needs; assists people to become self-sufficient; and helps protect children and adults from abuse, neglect and exploitation.

VISION

We strengthen individuals and families through mutual respect and mutual responsibility.

PHILOSOPHY

Public Act 280 of 1939 as amended, and Public Act 238 of 1975 as amended, define our responsibility to help individuals and families unable to provide for or to protect themselves. Our employees are dedicated to serving the people of Michigan through effective service and support. We are committed to professional standards, growth and development.

Programs and services to strengthen Michigan's families encourage employment, financial and emotional support of children, increase personal responsibility, and involve communities in a team approach to strengthening families. Intervention in peoples' lives occurs in the least intrusive manner for the shortest possible time, maintaining respect for each person's dignity, ethnic background, distinct culture, and unique characteristics.

OPERATING PRINCIPLES

The Family Independence Agency's major operating principle is to help people who are trying to help themselves. To that end, the effectiveness and necessity of programs are continually evaluated.

Protection Of Those At Risk

All children and vulnerable adults deserve a safe, stable and secure home. Family life can best be strengthened and stabilized by preventing social problems. To help strengthen families and keep them intact, resources and support services will be provided. When children and vulnerable adults need protection from harm, the agency seeks court intervention. Children removed from their parents because of abuse or neglect will be reunited, when safely possible. When reunification is not in the child's best interests, termination of parental rights and an appropriate kin or adoptive placement will be found.

The elderly and disabled are protected in their own homes. If they are unable to remain in their home, we assist them to find an alternative placement in the least restrictive setting to protect them from harm and to provide the appropriate level of care.

Public Trust and Accountability

Public trust and accountability to the people of Michigan requires efficient, responsible, and accurate management of programs and resources. We assure that people receive the benefits and services to

which they are entitled from both this agency and other agencies. At the same time, we pursue all possible avenues to assure integrity of all programs. Issues of fraud are vigorously pursued and funds are recovered by the state.

Technology

We constantly upgrade the use of technology and automated systems to maximize our human resources, to enhance the skills of our workforce, and to upgrade the delivery of service.

Interagency and Intergovernmental Cooperation

Social issues involve many agencies: public and private; local, state and federal. We work diligently to coordinate and cooperate with other agencies for the best use of all available resources. We encourage innovation and efficiency, targeting programs to the needs of the people being served, and the creation of effective services for families.

A partnership with our federal colleagues exhibits an atmosphere of cooperation to resolve mutual problems, to allow the maximum level of federal reimbursement, and to minimize federal intrusion.

As the largest employer of human services employees in Michigan, we are strengthening ties with Michigan's colleges and universities to assure that the social-work curriculum addresses essential skills.

PURPOSE OF THE REPORT

The purpose of this report is to provide notice to the public regarding the intended use of 2000/2001 Federal Social Services Block Grant funds and the actual use of 1998/99 funds received by the State of Michigan under the provisions of Title XX of the Social Security Act. This notice is provided to the United States Department of Health and Human Services, the Michigan Legislature and Congressional Delegation, public and private agencies, and interested groups and individuals.

Report Content

This report contains the information required by Sections 2004 and 2006 of Title XX of the Social Security Act. These requirements are:

- The State shall report on the intended use of the payments the State is to receive under Title XX, including information on the types of activities to be supported and the categories or characteristics of individuals to be served (Section 2004).
- The State shall prepare annual reports, covering the most recently covered fiscal year, on its activities carried out with funds made available (or transferred for use) under Title XX (Section 2006).

Format and contents of this report are intended to meet the requirements. Specific information on programs, services and client eligibility may be obtained from Family Independence Agency policy manuals, which are updated throughout the year. This report gives an overview of the services Michigan has provided, and anticipates providing, with Social Services Block Grant funds.

STATE OF MICHIGAN
FAMILY INDEPENDENCE AGENCY

REPORT ON FISCAL YEAR 1999 ACTIVITIES CARRIED OUT WITH THE SOCIAL SERVICES BLOCK
GRANT AND THE INTENDED USE OF THE FISCAL YEAR 2001 SOCIAL SERVICES BLOCK GRANT

Agency Funding and Use of the Social Services Block Grant

Agency Funding

Social Services Block Grant funds constitute approximately 3.1% of total funding and about 4.5% of all Federal funding for the Michigan Family Independence Agency. The Social Services Block Grant funds are used to help support services, many of which also receive funding from sources other than Title XX. The distribution of Social Services Block Grant funds is influenced by many factors, including:

- The availability of other federal, state and local funds;
- The availability of services from other federal or state agencies, private non-profit agencies, local agencies or family members; and
- The extent to which each service contributes to achieving Agency goals and objectives.

Use of the Social Services Block Grant

The intended use of Social Services Block Grant funds in 2000/2001 continues to be the support of service programs and activities aimed at achieving Agency goals and the federal purposes specified in Title XX of the Social Security Act. Social services are directed at five goals in the Social Services Block Grant statute to:

- Prevent, reduce or eliminate dependency;
- Achieve, or maintain self-sufficiency;
- Prevent neglect, abuse or exploitation of children and adults;
- Prevent or reduce inappropriate care; and
- Secure admission or referral for institutional care when other forms of care are not appropriate.

The services outlined in this report depict activities actually carried out by the Agency in Fiscal Year 1998/99 and activities intended to be carried out in Fiscal Year 2000/2001.

[Chart A](#), on page 22, shows expenditures and the number of recipients served for the services listed during Fiscal Year 1998/99.

[Chart B](#), on page 24, provides detail of Fiscal Year 1998/99 expenditures from all sources of funds for the 29 service categories. The forthcoming information included in this chart satisfies the HHS requirement of listing the sources of federal funds other than the Social Services Block Grant, and the amounts allocated, should be contained in the annual report.

Transfer of Temporary Assistance to Needy Families Block Grant Funds to the Social Services Block Grant

The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA) authorizes the use of up to ten percent of a State's Temporary Assistance for Needy Families (TANF) Block Grant to carry out programs pursuant to Title XX of the Social Security Act.

The Family Independence Agency intends to take advantage of this transfer authority in Fiscal Years 1999 and 2000. TANF transferred Title XX funds will support activities as described in this report, subject to the PRWORA requirement that the TANF funds transferred to Title XX shall be used only for programs and services to children and their families whose income is less than 200 percent of the income official poverty line applicable to a family of the size involved.

DESCRIPTION OF MICHIGAN SOCIAL SERVICES BLOCK GRANT SERVICES

ACTIVITIES AND ELIGIBLE GROUPS

Service Activities

Section 2006 of Title XX of the Social Security Act directs the Secretary to establish uniform definitions of services for use by the states in preparing the information to be submitted in the annual Social Services Block Grant report. These services are defined in title 45, part 96, appendix A of the code of federal regulations and are reflected in the State of Michigan's Title XX Social Services Block Grant Report. The services include:

1. Adoption Services	17. Information and Referral Services
2. Case Management Services	18. Legal Services
3. Congregate Meals	19. Pregnancy and Parenting Services for Young Parents
4. Counseling Services	20. Prevention and Intervention Services
5. Day Care Services - Adults	21. Protective Services for Adults
6. Day Care Services - Children	22. Protective Services for Children
7. Education and Training Services	23. Recreational Services
8. *Employment Services	24. Residential Treatment Services
9. Family Planning Services	25. Special Services for Youth Involved in or At Risk of Involvement in Criminal Activity
10. Foster Care Services for Adults	26. Special Services for Persons with Developmental or Physical Disabilities, or Persons with Visual or Auditory Impairments
11. Foster Care Services for Children	27. Substance Abuse Services
12. Health Related and Home Health Services	28. Transportation Services
13. Home Based Services	29. Other Services
14. Home Delivered Meals	
15. Housing Services	
16. Independent and Transitional Living Services	

These uniform services definitions are not meant to direct how states define or deliver services, but rather represent the U.S. Department of Health and Human Services' effort to produce a framework, for reporting purposes only, that would encompass most of the activities currently described and funded by states under the Social Services Block Grant. Therefore, not all of the above services apply to services funded by the Social Services Block Grant in the State of Michigan. In addition, some of the above services are funded by the Michigan Family Independence Agency with sources of funding other than the Social Services Block Grant.

This section of Michigan's Fiscal Year 2001 Social Services Block Grant Report provides a description of the activities carried out under the Social Services Block Grant for each of the service categories, the categories or characteristics of the individuals (to be) served and the criteria applied in determining eligibility for services.

* The majority of Employment Services begin using TANIF funds in FY 97, therefore there will be no proposed plans for Employment Services to use FY 00/01 Title XX funds.

1. **ADOPTION SERVICES**

Description of Activities Carried Out Under the Social Services Block Grant

The Family Independence Agency works to provide permanent homes for:

- Michigan Children's Institute wards (permanent state wards) and permanent court wards under the supervision of the agency.
- Special-needs children who otherwise might not be adopted.

In some cases, the Family Independence Agency can also provide a subsidy to support the day-to-day care of the child, or treatment of medical conditions, or both.

Categories or Characteristics of Recipients

All children legally free for adoption under the care and supervision of the Family Independence Agency. The Agency's direct adoption services concentrate on special needs children including children who are members of sibling groups, children with physical and emotional handicaps or genetic risk for handicaps, and older children. Special attention is also given to children of minority status.

Criteria Applied in Determining Eligibility for Services

The Agency provides directly or purchases adoption services for all children legally free for adoption under its care and supervision without regard to income.

2. **CASE MANAGEMENT**

A designated, identifiable services worker, together with the client, holds primary responsibility for each case. Most of these case management services are reported as component activities within other service categories. However, the following activities have been identified and defined as being primarily case management:

A. Runaway and Family Crisis Services

Description of Activities Carried Out Under the Social Services Block Grant

Short term runaway and family crisis services provided by private, non-profit agencies under contract with the Agency. The services include crisis counseling, emergency placement, referral, an 800 toll-free runaway services telephone line and community education.

Categories or Characteristics of Recipients

Youth, ages 10-17, who voluntarily are admitted for services and have run away, are contemplating running away, are homeless or have been thrown out of their homes, or are in crisis or in need of protection. Families of eligible youth may also receive services.

Criteria Applied in Determining Eligibility for Services

The contracting agency is responsible for the determination of client eligibility for the client group described above based upon the client's declaration of circumstances.

B. Strengthening Families Pilots

Description of Activities Carried Out Under the Social Services Block Grant

The Family Independence Agency is supporting three pilots which provide case management services at critical points in a client's life. Two entry points are being evaluated, being a new recipient of public assistance and having a new infant. At these times assessment, referral and ongoing case management services are offered to the client. Pilots are evaluating the effects of this service on the client's demonstrated capacity for wage earning, children's immunization record and participation in the Social Contract.

Categories or Characteristics of Recipients

Families who are new recipients of public assistance and/or have a new infant.

Criteria Applied in Determining Eligibility for Services

Same as above.

3. CONGREGATE MEALS

Not applicable. The Michigan Family Independence Agency does not provide congregate meal services.

4. COUNSELING SERVICES

Description of Activities Carried Out Under the Social Services Block Grant

Local office Child Abuse and Neglect contracts include individual, family and group counseling designed to assist the family develop the capacity to provide adequate care of their children.

Categories or Characteristics of Recipients

Families at risk of child abuse, neglect or exploitation.

Criteria Applied in Determining Eligibility for Services

Any families who have been referred for services from:

1. Preventive Services for Families;
2. Children's Protective Services;
3. Children's Foster Care;

4. Delinquency Services.
5. **DAY CARE - ADULTS**

Not applicable.

6. **DAY CARE - CHILDREN**

Description of Activities Carried Out Under the Social Services Block Grant

Child day care services provide financial help to eligible families who need child care in order to work, participate in education or training programs or for family preservation. In Fiscal Year 1999, the Social Services Block Grant was used to provide financial help to eligible families who need child care for family preservation only. Care settings include child care centers, family day care homes and group homes as well as relative and in-home care aide providers. Only care providers meeting state licensing or certification requirements are reimbursed.

As of October 1, 1997 (Fiscal Year 1998), State General Fund/General Purpose dollars replaced the Social Services Block Grant as a source of funding for the Division of Child Day Care Licensing. The Division's principle responsibility is the licensing of child day care facilities and the protection of children through regulation of 13,587 family day care homes, 4,619 child care centers and 3,526 group day care homes. The overall existing licensed capacity is 339,132 by care spaces. Division activities include providing pre-application assistance; conducting registrant orientation sessions; and receiving applications for licenser, etc.

In Fiscal Year 2001 the Child Care Development Fund Block Grant will fund the Division of Child Day Care Licensing.

Categories or Characteristics of Recipients

To receive child day care services, the client must: 1) belong to one of the three following Eligibility Groups, and 2) have a valid Need reason (i.e., Employment, Education, Family Preservation). Child Day Care Services are:

- I. Provided to Children's Protective Services and Preventive Services cases based on the need for family preservation and to licensed foster parents and ineligible grantees engaged in employment, education or family preservation activities. An income test is not required for these clients.
- II. Available to Family Independence Program (FIP), State Family Assistance and Food Stamp recipients to participate in approved education/training activities and to FIP and State Family Assistance recipients for reasons of employment or family preservation.
- III. Available to other families whose income is at or below the limits shown in the Child Day Care Services Income Eligibility Scale attached as Appendix B. The day care must be needed for the parent to pursue a high school diploma/GED, to work or for family preservation reasons. This category includes migrants, former FIP recipients, and other low-income families.

NOTE: Effective Fiscal Year 1999, The Social Services Block Grant was used to provide financial assistance to eligible families who needed child care for family preservation only. SSBG funds will only be used for the following groups:

- Foster parents
- Ineligible Grantees
- Income-eligible Recipients

Foster parents and ineligible grantees receive full payments to the Department's maximum rate. Income-eligible recipients of child care services are required to make a co-payment based on family income and family size. See Attachment B for the eligibility scale.

Criteria Applied in Determining Eligibility for Services

Eligibility for child day care services exists when the Agency has established **all** of the following:

- There is a signed application requesting child day care services, **and**
- the applicant is a member of a valid **ELIGIBILITY GROUP**, **and**
- the applicant meets the **NEED** (Reason) criteria.

The child(ren) needing day care services must be:

- under age 13; or
- age 13 but under age 18 and
 - unable to dress, feed or care for him/herself due to a physical or mental handicap;
 - requires constant care to prevent injury to him/herself or to another due to a physical or psychological condition; and/or
 - supervision has been ordered by the court; or
- age 18 and requires care due to a physical or mental handicap or a court order, and is a full-time high school student and is reasonably expected to complete high school before reaching age 19.

An eligibility chart showing the valid child day care services combinations by eligibility group and need is attached as Appendix A.

Foster parents, families who receive FIP or State Family Assistance and families active in a child protective services/preventive services case plan or the Food Stamps Employment and Training Program receive 100% of the cost of care up to the State maximum. All other families have a co-pay ranging from 5% to 70% of the cost of care up to the State maximum. The co-pay is determined by family size and income.

A copy of the Agency's current Child Day Care Services Income Eligibility Scales and Agency Maximum Unit Rates Per Child are attached as [Appendices A and B](#).

7. EDUCATION AND TRAINING SERVICES

Description of Activities Carried Out Under the Social Services Block Grant

In Michigan, education and training services are primarily delivered under the Work First Program administered by the Michigan Jobs Commission through the Department of Career Development (DCD). Services for those needing additional education or training to achieve self-sufficiency include:

- Education directly related to employment
- High school completion or General Education Development (GED)
- Post employment/occupational training
- Postsecondary education for individuals who are also meeting work requirements
- Community Service Programs (CSP)
- Teen Parent Programs
- Job Skills Training
- Work Experience Training
- On-The-Job Training
- Job Search & Job Readiness Assistance
- Unsubsidized employment
- Subsidized private sector employment
- Subsidized public sector employment
- Child Care
- ETVT

Since October 1, 1994 the emphasis has been on employment, based on the philosophy that the best way to achieve self-sufficiency is through immediate employment. The first assignment of a participant entering the program is often to test the labor market through placement in a job seeking activity. Subsequent assignments may combine work and skill enhancement through education and training.

Categories or Characteristics of Recipients

Employment-related activities are required of applicants and recipients of the Family Independence Program (FIP), Refugee Assistance (RAP) and Food Stamps (FS). The Work First Program serves applicants and recipients of FIP referred by the Family Independence Agency. Employment Services for Food Stamp able bodied adults without dependencies are also serviced through DCD.

Criteria Applied in Determining Eligibility for Services

Since October 1, 1994, an additional change in philosophy is the expectation that every adult cash public assistance recipient will be involved in activities directed toward eventual self-sufficiency.

8. EMPLOYMENT SERVICES WERW NOT PROVIDED IN FY 99

Description of Activities Carried Out Under the Social Services Block Grant

In Michigan, employment services are primarily delivered under the Work First Program. Services include:

- Job Club (job search, readiness assistance, resume writing, interviewing skills, job-search techniques in a group setting).
- Job development and placement assistance, under contract with employment agencies.
- Subsidized Private Sector and Public Sector employment programs in which employers are subsidized for up to 50 percent of wages paid for hiring and training recipients.
- Refugee Employment Services.
- On-the-Job Training.
- Work Experience Training.
- Job Skills Training.
- Education directly related to employment.
- Post Employment Training
- Enhanced Technical Vocational Training
- High School completion/G.E.D.
- CSPs
- Teen Parent

Since October 1, 1994 the emphasis of the employment-related activities has shifted from education and training to employment, based on the philosophy that the best way to achieve self-support is through immediate employment. The first assignment of a participant is often to test the labor market through placement in a job seeking activity. A client referred to Work First receives case management related to employment issues through the Michigan Works! Agency. Under contract with the DCD, Work First is the point of contact with employment and training activities for FIP clients. This includes the provision of supportive services, except for child day care (reference pp. 10-11 for child day care provisions), which are provided by the FIA.

Categories or Characteristics of Recipients

Employment-related activities are required of applicants and recipients of the Family Independence Program (FIP), Refugee Assistance Program (RAP) and Food Stamps (FS). The Work First Program serves applicants and recipients of FIP referred by the Family Independence Agency.

Criteria Applied in Determining Eligibility for Services

Since October 1, 1994, an additional change in philosophy is the expectation that every adult cash public assistance recipient will be involved in an activity directed toward eventual self-sufficiency.

9. FAMILY PLANNING SERVICES

The State of Michigan finances family planning services covered by Title XIX (Medicaid). In addition, the Family Independence Agency has developed a partnership with the Michigan Department of Community Health to address the problem of the continuing rise of teen pregnancy and out-of-wedlock births. The focus of this partnership is to ensure that pregnant and teen parents have access to information and services to reduce future unplanned pregnancies (no Social Services Block Grant funds are involved).

10. FOSTER CARE SERVICES - ADULTS

Description of Activities Carried Out Under the Social Services Block Grant

In Fiscal Year 1999, the Social Services Block Grant was used to fund services provided by the Division of Adult Foster Care Licensing within the Michigan Department of Consumer and Industry Services. The Division of Adult Foster Care Licensing is responsible for licensing facilities on the premise that the reduction of risk to those dependent adults who are living in licensed community care settings will occur. The licensed facilities consisted of: 1,456 Family Homes, 2,652 Small Group Homes, 426 Large Group Homes, and 17 Congregate Facilities with a capacity of 35,000. The Division is responsible for the following types of services:

- Licensing and regulating all governmentally and non-governmentally operated homes and facilities expressing an interest and displaying an ability to provide foster care of aged, physically handicapped, mentally ill or developmentally disabled adults in every community in Michigan.
- Assuring the thorough, objective, timely and comprehensive investigation of all complaints relating to adult foster care facilities.
- Reducing possible risks to residents by assuring proper supervision of marginally operating or provisionally licensed adult foster care facilities and taking proper enforcement action.

As of October 1, 1997 (Fiscal Year 1998), State General Fund/General Purpose dollars replaced the Social Services Block Grant as a source of funding for the Division of Adult Foster Care Licensing.

Categories or Characteristics of Recipients

In Fiscal Year 1999, the Division of Adult Foster Care Licensing licensed and regulated over 4,597 adult foster care homes and facilities. These adult foster care homes and facilities provide care to over 34,121 vulnerable and dependent adults who depend upon the Division of Adult Foster Care Licensing to reduce risks of exploitation, harm, inappropriate care, sickness and death.

Criteria Applied in Determining Eligibility for Services

Not applicable.

11. FOSTER CARE SERVICES - CHILDREN

Description of Activities Carried Out Under the Social Services Block Grant

Foster care provides temporary supervision of abused or neglected children when deemed necessary by the probate court. The program:

- Maintains the child in the family home when possible and assists the family in resolving the situation.
- Provides special support services to families with children having special health care needs.
- Supervises children placed out of their homes and works with the families to return the children to their families, if possible.
- Petitions the court for legal termination of parental rights, if necessary.
- Seeks permanent homes for children when neither return to their homes nor adoption is possible.

Categories or Characteristics of Recipients

Children who have been abused and/or neglected and who cannot remain in their family homes because they would be at risk of further harm.

Criteria Applied in Determining Eligibility for Services

The Children's Foster Care Program provides placement and supervision of all children who are court or state wards. The Children's Foster Care Program is closely tied to the Children's Protective Services Program. The Children's Protective Services Program identifies those children who cannot be protected from abuse or neglect in their own homes. Thus, this program and the county juvenile courts, which must authorize the removal of the child from his/her home, function as the entry point for the Foster Care Program.

12. HEALTH RELATED AND HOME HEALTH SERVICES

Home Health Services is a Title XIX (Medicaid) covered service in Michigan; no Social Services Block Grant funds are utilized.

13. HOME BASED SERVICES

On March 21, 1997, the Governor of Michigan signed Executive Order 1997-5, which transferred the Home Based Services program from the Family Independence Agency to the Michigan Department of Community Health. The transfer became effective sixty days after the filing of the Executive Order. As of October 1, 1997 (Fiscal Year 1998), the Adult Home Help program was financed entirely with Title XIX (Medicaid) and State funds; Social Services Block Grant funds will no longer be utilized for this service.

14. HOME DELIVERED MEALS

Not applicable. The Family Independence Agency does not provide home delivered meal services.

15. HOUSING SERVICES

Recognizing that the availability of quality, affordable housing is essential to thriving communities and that stable housing is an integral component of self-sufficiency, the Family Independence Agency dedicates resources to prevent homelessness, provide emergency and transitional shelter and housing, and assist people in obtaining safe, decent and affordable permanent housing. No Social Services Block Grant funds are explicitly devoted to housing services.

16. INDEPENDENT/TRANSITIONAL LIVING SERVICES

Michigan's Youth In Transition program assists foster care youths and other youths under the Agency's supervision between ages 16 and 21. No Social Services Block Grant funds are utilized; this program is funded entirely through Title IV-E Independent Living federal funds and State and private funds.

17. INFORMATION AND REFERRAL SERVICES

Information and referral services are integrated into Family Independence Agency services programs and are therefore reported as components of services elsewhere in this report.

18. LEGAL SERVICES

Not applicable.

19. PREGNANCY AND PARENTING SERVICES FOR YOUNG PARENTS

Description of Activities Carried Out Under the Social Services Block Grant

Twenty-one Teen Parent pilot projects provided pregnancy and parenting services throughout Fiscal Year 1999. The Teen Parent projects provide direct services to pregnant and parenting teens designed to strengthen their capacity to meet the nutritional, developmental and health needs of their children and to participate in comprehensive community services designed to enhance their self-sufficiency and independence.

Categories or Characteristics of Recipients

Pregnant and parenting teens age 20 and under.

Criteria Applied in Determining Eligibility for Services

Any pregnant and parenting teens under the age of 20 who are referred for services from:

- The Family Independence Agency;
- Maternal and Infant Support Services;
- Hospitals and Medical clinics;
- Public and private community agencies; or
- Schools

20. PREVENTION AND INTERVENTION SERVICES

Description of Activities Carried Out Under the Social Services Block Grant

The Preventive Services for Families Program preserves and strengthens families at risk of child abuse and neglect by:

- Providing voluntary, supportive services in the family's own home.
- Improving family skills and knowledge in such basic areas as parenting, homemaking, money management, child care and health.
- Strengthening ties between the family and local community resources.
- Reducing dependency on social services by promoting family self-sufficiency.

The Agency's Families First program works to keep children in their own homes by using primarily private-agency contract staff to:

- Provide short-term (four to six weeks), intensive, in-home services to families whose children would otherwise be placed in out-of-home care.
- Deal with the family as a unit rather than with parents or children as individual recipients.
- Provide crisis-oriented services to prevent the harmful effects of unnecessary family dissolution.

- Provide support services to families with children infected with HIV or having other special health-care needs.
- Be available on a flexible schedule, adhering to the needs of the family.
- Assist the family in assessing risks.
- Teach individualized problem-solving skills.

During Fiscal Year 1998, Families First served 4,473 families, including 9,000 children at risk of placement.

Categories or Characteristics of Recipients

All families that have been identified as "high-risk" families that are dysfunctional in those areas associated with child abuse, neglect, or exploitation.

The Preventive Services for Families Program receives referrals from Assistance Payments, Children's Protective Services, other Family Independence Agency staff and the community. Target groups referred include:

1. Minor Family Independence Program grantees (teen parents who are FIP grantees).
2. Unsubstantiated Children's Protective Services cases with children at risk of child abuse and neglect.
3. Closed Children's Protective Services and Children's Foster Care cases with children who remain at risk of child abuse and neglect.
4. Community referrals and self-referrals of families with children at risk of child abuse and neglect.

Criteria Applied in Determining Eligibility for Services

For the Preventive Services for Families Program, families determined to be at-risk of child abuse and neglect are eligible, without regard to income or assets. For the Families First program, an emergency or crisis situation exists in the family that may result in at least one child being removed from the home or at least one child is already in out-of-home care, and the services are needed to facilitate reunification. For the Building Strong Families pilots, families must be referred by the local Family Independence Agency and the family must be either a former Families First recipient, a Children's Protective Services case, a minor grantee, an adjudicated delinquent receiving services through FIA, have a child in foster care or be a Preventive Services case.

21. PROTECTIVE SERVICES FOR ADULTS

Description of Activities Carried Out Under the Social Services Block Grant

Adult protective services provide protection to vulnerable adults who are at risk of harm due to the presence or threat of abuse, neglect, or exploitation. Services in this program:

- Provide immediate (within 24 hours) investigation and assessment of situations referred to the Agency where an adult is suspected of being or believed to be abused, neglected, or exploited.
- For those found to be in need of protection, assure that the adult is living in a safe and stable situation, including legal intervention, where required, in the least intrusive or restrictive manner.

Categories or Characteristics of Recipients

Vulnerable adults who are at risk of harm.

Criteria Applied in Determining Eligibility for Services

Program services are available to any adult who is reported as at risk of harm from abuse, neglect, or exploitation, **and** there is a reasonable belief that the person is a vulnerable adult in need of protective services.

22. PROTECTIVE SERVICES FOR CHILDREN

Description of Activities Carried Out Under the Social Services Block Grant

Children's protective services help prevent harm from nonaccidental physical or mental injury, sexual abuse, exploitation, or neglect by a person responsible for a child's health or welfare. Family Independence Agency staff accomplish this through:

- Investigating and substantiating reported abuse and neglect.
- Assisting the family in diagnosing and resolving the problem.
- Referring families to community resources, including family preservation services when appropriate.
- Petitioning the court for removal of the child, if necessary.
- Providing public information about child abuse and neglect.
- Coordinating community service programs.

Categories or Characteristics of Recipients

Children in need of protection and their families.

Criteria Applied in Determining Eligibility for Services

FIA Children's Protective Services are to be provided to all children (under 18 years of age) and families when any of the following conditions exist:

- A child is reported, known, or suspected to be in danger of abuse, neglect or exploitation by a person responsible for the child's health or welfare.
- A child is without proper custody or guardianship.
- A child is adjudicated neglected and the court requests supervision by the Agency in the child's home.
- A child or family referred for investigation.

23. RECREATIONAL SERVICES

Not applicable.

24. RESIDENTIAL TREATMENT SERVICES

Not applicable.

25. SPECIAL SERVICES FOR YOUTH INVOLVED IN OR AT RISK OF INVOLVEMENT WITH CRIMINAL ACTIVITY

Description of Activities Carried Out Under the Social Services Block Grant

The Family Independence Agency provides for the care and supervision of delinquent youths the court places with the Agency. Case managers at the local offices provide or arrange for a wide range of services when a youth is placed in a community setting such as his or her own home, a relative's home, a family foster home, small group home or independent living. Educational services, counseling (individual, group, and family), employment services, family assistance, crisis intervention, day treatment and other services are provided for these youths.

Categories or Characteristics of Recipients

Adjudicated delinquent youth and youth at risk of becoming delinquent.

Criteria Applied in Determining Eligibility for Services

The Office of Juvenile Justice serves two groups of youth:

- Adjudicated delinquent youth who have been committed to the Family Independence Agency under Public Act 150, 1974, or who are court wards ordered to the FIA for placement and care.
- Youth who are at risk of becoming delinquent because of home or community involvement.

To support programs, FIA has generated contracts with several specialized providers who may have slightly different eligibility criteria:

FIA contracts with private non-profit agencies and public agencies to provide day treatment and in-home services. For these services, eligible clients include delinquent court and state wards between the ages of 12 and 21 who are recommended for an out-of-home placement into the training school or residential care, court and state wards in placement at the training school or a residential care placement if it can be determined that program services are more appropriate to meet the needs of the youths and their families. The contractors are responsible for the determination of client eligibility.

26. SPECIAL SERVICES FOR PERSONS WITH DEVELOPMENTAL OR PHYSICAL DISABILITIES, OR PERSONS WITH VISUAL OR AUDITORY IMPAIRMENTS

On March 21, 1997, the Governor of Michigan signed Executive Order 1997-5, which transferred the Physical Disability Services program from the Family Independence Agency to the Michigan Department of Community Health. The transfer became effective sixty days after the filing of the Executive Order. As of October 1, 1997 (Fiscal Year 1998), State General Fund/General Purpose dollars replaced the Social Services Block Grant as a source of funding for Physical Disability Services.

27. SUBSTANCE ABUSE SERVICES

Substance Abuse Treatment is a Title XIX (Medicaid) covered service in Michigan. In addition, substance abuse issues are addressed within other service components (e.g., delinquency,

prevention, protective services). No Social Services Block Grant funds are explicitly devoted to substance abuse services and activities.

28. TRANSPORTATION SERVICES

The Family Independence Agency provides transportation services in many services programs; these activities are reported within the individual service descriptions.

29. OTHER SERVICES

A. Guardianship Services

Description of Activities Carried Out Under the Social Services Block Grant

The Family Independence Agency purchases guardianship services for adults. Contractors deliver legal intervention services including the following duties and obligations to the ward:

- Seeing that the ward is appropriately housed.
- Insuring that provision is made for the care, comfort and maintenance of the ward.
- Making reasonable efforts to secure medical, psychological and social services, training, education, and social and vocational opportunities for the ward.
- Filing with the court a report on the condition of the ward in compliance with the probate code.
- Acting as fiduciary of the ward's estate in compliance with the probate code.
- Receiving and managing benefit payments on behalf of the beneficiary.
- Keeping in regular contact with the ward and maintaining an individual client case record of contacts, service plan, progress notes, etc.
- Upon the death of the ward, notify the probate court and any agency providing benefits to the ward, make funeral arrangements, apply for burial funds if necessary, turn the ward's assets over to the individual designated by the probate court and submit a final accounting of the ward's estate to the court.
- Put in writing and implement a grievance procedure.
- Have a written procedure to assist in making medical decisions.
- Carry out all other duties required by the probate code.

Categories or Characteristics of Recipients

The population to be served includes vulnerable adults in need of protection and who need legal intervention services through a court-appointed guardian or conservator.

Criteria Applied in Determining Eligibility for Services

Any adult, 18 years of age or older, regardless of income, who is determined to be a legally incapacitated person under the provision of the Probate Code. Responsibility for client eligibility determinations rests with the local Family Independence Agency offices.

B. Volunteer Services

Description of Activities Carried Out Under the Social Services Block Grant

Over 19,019 individual volunteers and 1,925 groups of volunteers recruited by the Family Independence Agency provide 454,637 hours of service annually to recipients in over 500 different roles such as:

- Transporting recipients.
- Friendly visiting, telephone reassurance, and socialization programs to alleviate social isolation.
- Tutoring, providing child care, and being a youth companion.
- Being a friend and role model as a parent aide.
- Community coordination and collaboration.

Volunteers also help FIA staff with clerical support, arrange and provide transportation, serve as case aides, provide child care in FIA offices for recipients, and serve on advisory committees.

Categories or Characteristics of Recipients

Volunteers assist with all Family Independence Agency clients.

Criteria Applied in Determining Eligibility for Services

Not applicable.

C. Migrant Services

Description of Activities Carried Out Under the Social Services Block Grant

This program provides migrant agricultural laborers with:

- Day Care
- Food Stamps
- Medical care
- Emergency services
- Other appropriate optional services

The Family Independence Agency coordinates all state activities on behalf of migrants under the authority of the Office of Migrant Services, the Governor's Interagency Migrant Services Committee and in cooperation with 11 Regional Migrant Resource Councils. Over half of the estimated 10,000 migrant families who come to Michigan receive FIA services.

Categories or Characteristics of Recipients

Migrant agricultural laborers and their families.

Criteria Applied in Determining Eligibility for Services

Varies by program.

D. Summer Enrichment Activities

Description of Activities Carried Out Under the Social Services Block Grant

The Family Independence Agency contracts with a private, non-profit agency in Genesee County for a summer enrichment/tutorial program for children. The program offers the following services:

- Tutoring: mathematics, reading and computer technology
- Fine Arts: dance, music, creative writing, arts and crafts, drama and martial arts
- Recreational/enrichment activities
- Field Trips

Program services are provided for an eight week period in the summer during the months of June, July and August.

Categories or Characteristics of Recipients

Children who would benefit from a summer enrichment/tutorial program, primarily from minority and low income families.

Criteria Applied in Determining Eligibility for Services

Youth, ages 5-13, who live in Genesee County.

E. Homemaker and Indian Outreach Services

Description of Activities Carried Out Under the Social Services Block Grant

In select counties throughout the State, staff provide unique services to a localized client population. The homemaking service activity includes direct assistance to teach necessary skills to individuals and families with household management problems and to maintain, strengthen and safeguard their functioning. Special services can include child care and modeling of parenting skills, meal planning and preparation, household cleaning and maintenance, consumer education, budgeting and teaching household management skills. Indian outreach workers assist Native American families in Michigan to attain self-sufficiency. The program focus is to preserve, rehabilitate, strengthen and reunite families. Indian outreach workers provide information and referral services, homemaker services, serve as a liaison between the Native American community, state and local agencies, Indian centers, schools and the non-Native American community. They strengthen families and encourage independence through the provision of culturally relevant services which enhance the family's ability to meet their financial, medical and social needs. The Indian outreach worker also assists in the provision of services to families that meet the standards established in the Indian Child Welfare Act (ICWA) for the preservation of Native American families.

Categories or Characteristics of Recipients

Indian population; others in need of homemaking services.

Criteria Applied in Determining Eligibility for Services

Need for services.

PROTECTION OF RIGHTS OF PERSONS APPLYING FOR OR RECEIVING SERVICES FUNDED BY THE SOCIAL SERVICES BLOCK GRANT

Confidentiality

Michigan Act 280 of Public Acts of 1939 contains provisions which govern the use and disclosure of information in social services records. These are found in Section 35 and 64 of Act 280, being Sections 400.35 and 400.64, Michigan Compiled Laws. In addition to the state law, the Agency has promulgated Administrative Rule 400.6. Other state laws and administrative rules which apply to specific programs include:

- Section 748, Act 258, 1974, being MCLA 330.1748 (Mental Health Code).
- Section 11, Act 220, 1935, being MCLA 400.211 (MCI Act).
- Section 8, Act 150, 1974, being MCLA 803.308 (Youth Rehabilitation Act).
- Sections 5 and 7, Act 238, 1975, as amended by Act 372, 1988, being MCLA 722.625 and 722.627 (Child Protection Act).
- Section 67 and 68, Act 296, 1974, as amended by Act 116, 1980, and Act 505, 1988, being MCLA 710.67-68 (Adoption Code).
- Section 13, Act 442, 1977, being MCLA 15.243 (Freedom of Information Act).
- Section 28, Act 288, 1939, as amended by Act 499, 1980; Act 330, 1982; Act 420, 1984; Act 170, 1986; Act 18 and 91, 1988; and Act 73, 1989, being MCLA 712A.28 (Juvenile Code).
- Section 10, Act 116, 1973, being MCLA 722.120 (Child Care Organization Act).
- Section 12, Act 218, 1979, being MCLA 400.712 (Adult Foster Facility Licensing Act).

The law and the administrative rules provide protection of confidentiality for clients in services programs supported by Social Services Block Grant funds.

Hearings and Appeals

Act 280 of Public Acts of 1939, Section 65, as amended by Act 401, 1965, being Section 400.65 of Michigan Compiled Laws, specifies that the Agency shall prescribe rules and regulations for the conduct of hearings, appeals and complaints. Administrative Rule 400.901-922 provides the same hearing procedure for all Agency clients.

Standards of Promptness

Administrative Rule 400.2 states that applications shall be processed within the standard of promptness established in federal regulations. With the elimination of any federal regulations governing the standard of promptness for Title XX Social Services, programming receiving Social Services Block Grant funds will be governed by Agency policy. Agency policy will continue with standards of promptness for Social Services Block Grant funded services which require processing applications within 45 days.

Contact: Jason L. Powell
 Title: Budget Analyst
 Date: June, 2000

CHART A
 ANNUAL REPORT OF SOCIAL SERVICES BLOCK GRANT
 EXPENDITURES FOR FISCAL YEAR 1999
 (Dollars in Thousands)

STATE: Michigan

Report Period: 10/01/98 thru 9/30/99

		Number of Recipients					Expenditures							Provision Method	
	Service	Adults	C	Children	C	Total	Total	C	SSBG\$	C	Per Adult	Per Child	C	Public	Private
1	Adoption Services	0		2,233	U	2,233	\$16,161.5	A	\$2,005.8	A	\$0.00	\$0.97	E	X	X
2	Case Management	0		5,434	U	5,434	5,721.9	A	2,650.0	A	0.00	0.51	A		X
3	Congregate Meals	0		0		0	0.0		0.0		0.00	0.00			
4	Counseling Services	250,000	D	0		250,000	11,900.9	A	6,500.7	A	0.04	0.00	E	X	X
5	Day Care-Adults	0				0	0.0		0.0		0.00				
6	Day Care-Children			187,377	U	187,377	345,494.2	A	10,486.0	A		0.07	E	X	X
7	Educ/Training Services	0		0		0	1,901.3	A	380.0	A	0.00	0.00	E	X	X
8	Employment Services	0		0		0	7,439.5	A	1,425.9	A	0.00	0.00	E	X	X
9	Family Planning Services	0		0		0	0.0		0.0		0.00	0.00			
10	Foster Care Svcs-Adults	N/A				N/A	0.0	A	0.0	A	N/A				
11	Foster Care Svcs-Children			19,637	D	19,637	59,659.0	A	10,003.9	A		0.84	E	X	X
12	Health Related Services	0		0		0	0.0		0.0		0.00	0.00			
13	Home Based Services	0		0		0	0.0	A	0.0	A	0.00	0.00	E		
14	Home Delivered Meals	0		0		0	0.0		0.0		0.00	0.00			
15	Housing Services	0		0		0	0.0		0.0		0.00	0.00			
16	Indep/Trans Living Svcs	0		0		0	0.0		0.0		0.00	0.00			
17	Info & Referral Services	0		0		0	0.0		0.0		0.00	0.00			
18	Legal Services	0		0		0	0.0		0.0		0.00	0.00			
19	Pregnancy & Parenting	1,153	U	0		1,153	1,552.4	A	1,023.1	A	0.96	0.00	E	X	X
20	Prevention/Intervention	4,473	D	0		4,473	24,630.3	A	3,553.0	A	1.29	0.00	E	X	X
21	Protective Svcs-Adults	7,668	D			7,668	4,800.0	A	1,707.6	A	0.51		E	X	X
22	Protective Svcs-Children			9,858	U	9,858	54,854.1	A	12,329.4	A		1.59	E	X	X
23	Recreation Services	0		0		0	0.0		0.0		0.00	0.00			
24	Residential Treatment	0		0		0	0.0		0.0		0.00	0.00			
25	Spec Svcs-Youth at Risk	0		5,674	U	5,674	16,505.4	A	1,075.6	A	0.00	0.70	E	X	X
26	Special Svcs-Disabled	0		0		0	0.0		0.0	0	0.00	0.00			
27	Substance Abuse Services	0		0		0	0.0		0.0		0.00	0.00			
28	Transportation	0		0		0	0.0		0.0		0.00	0.00			
29	Other Services	*		*		*	9,229.5	A	1,250.0	A	*	*		X	X
30	Other Expenditures														
	a. Transfers In (from TANF)									79,535.3					
	b. Transfers Out									0.0					
	c. Carry Forward									0.0					
	d. Carry Over									0.0					
	e. Administrative Costs									14,262.2	E				
				TOTAL		\$559,850.0		\$148,188.4							

* Not available for all services included in this category. See section on "Description of Annual Report Data."

CHART A: ANNUAL REPORT OF SERVICES FUNDED BY THE SOCIAL SERVICES BLOCK GRANT FOR FISCAL YEAR 1998/99

DATA AND CODE DEFINITIONS

Recipient Data and Codes

Number of Recipients: The U.S. Department of Health and Human Services requires states to count one recipient per service and suggests that the individual who interacts directly with the provider of services should be considered the recipient of services. Therefore, a child would be considered the recipient of child day care services, even if those services are provided primarily to enable a parent to receive employment or training. Similarly, an adult receiving counseling services would be considered the services recipient, even if those services are provided, in part, for the protection of a child. The number of recipients reflects individuals who received services paid for in whole or in part with federal funds under the Social Services Block Grant.

Definition of "Adults" and "Children": The definition of "adults" and "children" is left to the discretion of the states and there is no requirement that each state's definition of "adult" and "child" remain consistent for every service.

Codes: **D** indicates that the data reflects a duplicated count of recipients.

U indicates that the data reflects an unduplicated count of recipients.

Expenditure Data and Codes

Total Expenditures means the total amount of federal, state and local funds spent in providing each service, including Social Services Block Grant funds.

SSBG Expenditures means the amount of Social Services Block Grant funds spent in providing each service.

Per Adult and Per Child Expenditures means the average amount of Social Services Block Grant funds spent per adult and per child recipient in providing each service.

Codes: **A** indicates that the data are based on actual figures.

E indicates that the data are based on estimates

S indicates that the data are based on sampling.

See the section on "Description of Annual Report Data" for sampling and/or estimation processes used to obtain data contained in the annual report.

Provision Methods

Public refers to services provided by public agencies (services may be delivered directly by the Michigan Family Independence Agency or purchased from another public agency).

Private refers to services provided by (and purchased from) private agencies.

Other Expenditures

Category 30, "**Other Expenditures**", is used to report non-service expenditures.

CHART B
Michigan Family Independence Agency
Expenditures By Service Categories for Fiscal Year 1999
Sources of All Funds (Dollars in Thousands)

Service	Total Expenditures	Social Services Block Grant	Title IV-E	TANF	Title IV-B	Food Stamps	Child Care & Development Funds	Other Federal Funds 1/	State and Local
1. Adoption Services	\$16,161.5	\$2,005.8	\$4,371.6	\$158.1	\$208.6	\$106.5	\$0.0	\$735.5	\$7,305.4
2. Case Management	\$5,721.9	\$2,650.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$2,878.6
3. Congregate Meals	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
4. Counseling Services	\$11,900.9	\$6,500.7	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$2,131.2
5. Day Care-Adults	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
6. Day Care-Children	\$345,494.2	\$10,486.0	\$1,079.8	\$35,459.8	\$2.5	\$786.6	\$79,644.0	\$1,584.7	\$111,249.9
7. Education/Training Services	\$1,901.3	\$380.0	\$121.0	\$166.1	\$7.4	\$109.7	\$0.0	\$229.9	\$869.5
8. Employment Services	\$7,439.5	\$1,425.9	\$456.8	\$625.5	\$27.7	\$453.3	\$0.0	\$882.7	\$3,507.6
9. Family Planning Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
10. Foster Care Services-Adults	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
11. Foster Care Services-Children	\$59,659.0	\$10,003.9	\$6,155.0	\$2,066.0	\$308.7	\$1,277.8	\$1,743.0	\$5,390.4	\$25,746.1
12. Health Related Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
13. Home Based Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
14. Home Delivered Meals	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
15. Housing Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
16. Indep/Trans Living Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
17. Info & Referral Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
18. Legal Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
19. Pregnancy & Parenting	\$1,552.4	\$1,023.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$250.3
20. Prevention/Intervention	\$24,630.3	\$3,553.0	\$242.8	\$7,312.1	\$8.7	\$163.6	\$6.3	\$382.5	\$9,741.1
21. Protective Services-Adults	\$4,800.0	\$1,707.6	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$879.4
22. Protective Services-Children	\$54,854.1	\$12,329.4	\$5,710.6	\$1,775.8	\$268.2	\$1,093.9	\$2,215.7	\$4,525.3	\$22,985.1
23. Recreation Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
24. Residential Treatment	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
25. Spec Services-Youth at Risk	\$16,505.4	\$1,075.6	\$1,438.0	\$600.5	\$120.9	\$359.2	\$580.6	\$1,366.2	\$6,854.4
26. Special Services-Disabled	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
27. Substance Abuse Services	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
28. Transportation	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
29. Other Services	\$9,229.5	\$1,250.0	\$642.7	\$98.4	\$93.8	\$6.6	\$94.4	\$47.5	\$708.1
									\$3,159.4

Footnotes:

/1 Other Federal Funds refers to sources of federal funds that do not directly benefit from, but are allocable to, each service under the Michigan Family Independence Agency's approved Cost Allocation Plan.

Description of Annual Report Data

Note: Expenditure data coded "E" for estimated are estimated only to the extent that it is impossible to determine exact amounts of certain types of expenses such as program support, supervisory and clerical time dedicated to specific services.

1. Adoption Services

The number of recipients, 2,233 children, represents the actual number of children whose adoptions were finalized in Fiscal Year 1999. 3,600 adults (parents) were involved in the adoption of those children. Many other prospective parents may have participated in recruitment or had home studies, but did not have a child placed with them in Fiscal Year 1998 (FIA does not keep those statistics). In addition, post-adoption counseling services are provided to adoptive families by FIA staff, but counts are not available.

59% of the 2,233 state ward adoption finalization in Fiscal Year 1999 were placed for adoption through purchase of service contracts.

2. Case Management Services

Short term runaway crisis services provided by 28 private, non-profit agencies under contract with the Agency. 5,434 unduplicated cases were opened for runaway and family crisis services in Fiscal Year 1999.

The three Strengthening Families pilots ended prior to the end of Fiscal Year 1999. Therefore, case management services were provided to approximately 45 recipients during Fiscal Year 1999.

4. Counseling Services

The number of adults receiving counseling services under the local office Child Abuse and Neglect contracts in Fiscal Year 1999 is estimated to be 250,000. This is a duplicated count; unduplicated numbers for this service are not available.

6. Day Care Services - Children

187,377 children (unduplicated count) were served by Michigan's Unified Day Care Program during Fiscal Year 1998/99 broken down by need (reason) as follows:

16,711 Education
167,775 Employment
2,891 Family Preservation

7. Education and Training Services

The number of adult recipients is duplicated. In addition, some clients may have participated in more than one component, or in both education/training services and employment services.

FIA accounting records track expenditures for employment-related activities, but do not separate education and training services expenditures from employment services expenditures. Therefore, total employment-related program expenditures have been split between these two service categories proportionately based on the number of recipients participating in each.

8. Employment Services (No proposed plans for FY 00)

The number of adult recipients is duplicated. In addition, some clients may have participated in more than one component, or in both education/training services and employment services.

FIA accounting records track expenditures for employment-related activities, but do not separate education and training services expenditures from employment services expenditures. Therefore, total employment-related program expenditures have been split between these two service categories proportionately based on the number of recipients participating in each.

10. Foster Care Services for Adults

Per instructions contained in the U.S. Department of Health and Human Services' final rule to implement new annual reporting requirements for the Social Services Block Grant program (Federal Register, Monday, November 15, 1993, Vol. 58, No. 218, p. 60118), if administrative activities such as licensing are part of the state's definition of a service, no recipient count should be attempted.

11. Foster Care Services for Children

The number of recipients 19,637 represents the number of children receiving foster care services for the period 10/98 - 9/99 in the following living arrangements:

Family Foster Home	Residential Facilities
Relative	Child Care Institutions
Group Home	Pre-Adoptive Homes
Emergency Shelter	Independent Living

13. Home Based Services

A total of 187 adult recipients is estimated from the monthly average number of Social Services Block Grant funded Home Help clients plus an additional factor of 0.4, which is the Agency's best estimate of caseload turnover per year. The 4 child recipients per year is estimated in the same fashion.

19. Pregnancy and Parenting Services for Young Parents

Twenty-one Teen Parent pilot project contracts provided pregnancy and parenting services for Fiscal Year 1998-99. The contracts included services to teen parents and their children. A total of 1,153 teen parents were served in Fiscal Year 1998-99.

20. Prevention and Intervention Services

The average number of families served in the Preventive Services for Families Program in any month during Fiscal Year 1999 was 4,000. The average number of families served during the year is estimated to be 5,000. Data on the number of children served in each case is not available.

The number of families served in the Families First Program during Fiscal Year 1999 was 4,473. This count of families is being reported as adult recipients (assuming one head of household per family as the main recipient of services). In these 4,473 families, 9,000 children were at risk of placement at the time of referral. There may be some minor duplication in these counts because a family is counted twice if served more than once during one year.

21. Protective Services for Adults

There were 7,668 adult protective services referrals in Fiscal Year 1999.

22. Protective Services for Children

The number of children served (closed cases) in Fiscal Year 1999 equaled 9,858. The Agency projects 10,500 open cases in Fiscal Year 1999.

In Fiscal Year 1999, 62,659 protective services investigations were conducted. All investigations are direct services provided by the Agency; for open cases, services are provided directly by Children's Protective Services in all cases and are purchased in some cases from the private sector. Most cases are a combination of both public and private delivery of service.

25. Special Services for Youth Involved in or at Risk of Involvement with Criminal Activity

Estimated count based on a total of 5,674 delinquent state and court wards in the month of October 1999 plus 160 recipients of day treatment services plus 400 recipients of Juvenile Justice Diversion and Reintegration Alternative services.

26. Special Services for Persons With Developmental or Physical Disabilities, or Persons With Visual or Auditory Impairments

On March 21, 1997, the Governor of Michigan signed Executive Order 1997-5, which transferred the Physical Disability Services program from the Family Independence Agency to the Michigan Department of Community Health. The transfer became effective sixty days after the filing of the Executive Order. As of October 1, 1997 (Fiscal Year 1998), State General Fund/General Purpose dollars replaced the Social Services Block Grant as a source of funding for Physical Disability Services.

29. Other Services

Guardianship Services For Youth -- An estimated 997 unduplicated recipients was derived from dividing the number of service units provided per year, and assuming that each recipient is active for

half the year. The actual number of cases per year is not available. Court appointed guardianships are assessed, reviewed and/or monitored at the request of the local court. The involvement of FIA staff ranges from an initial review and recommendation to the court to ongoing monitoring and reporting.

Total Fiscal Year 1999 expenditures for this service were \$453,905; total Social Services Block Grant expenditures were \$370,520.

Services are provided by both public and private providers.

Volunteer Services -- A recipient count is not available. Over 18,446 individual volunteers and 1,869 groups of volunteers recruited by the Family Independence Agency provide 441,395 hours of service annually to recipients.

Total Fiscal Year 1998 expenditures for this service were \$4,702,634; total Social Services Block Grant expenditures were \$980,256.

Migrant Services -- Services were provided to 5,788 migrant families in calendar year 1999.

Total Fiscal Year 1999 expenditures for this service were \$1,007,672; total Social Services Block Grant expenditures were \$304,505. (Note: Migrant day care expenditures are reported under the Day Care Services for Children Category).

Summer Enrichment Program --1,000 recipients (children, ages 5-13) participated in this program in the summer of 1999 (June, July and August).

Total Fiscal Year 1999 expenditures for this service were \$9,703; total Social Services Block Grant expenditures were \$7,921.

Homemaking and Indian Outreach Services -- The Homemaker recipient count is an estimate based on a sample. On average, one full-time homemaker served 61 families per month during Fiscal Year 1999 (735 families during the fiscal year). On average, one full-time Indian Outreach worker served 55 families monthly and 660 families during the fiscal year. Based on the sample, the 6 homemakers and a projection of the 12 Indian outreach workers statewide would have served an estimated 12,330 adults (assuming one adult head of household per family).

Total Fiscal Year 1999 expenditures for this service were \$955,586; total Social Services Block Grant expenditures were \$715,777.

APPENDICES

APPENDIX A

Valid Child Day Care Services Combinations by Eligibility Group and Need

Eligibility for child day care services exists when the Department has established all of the following:

- There is a signed application requesting child day care services, and
- each Responsible Group Member is a member of a valid ELIGIBILITY GROUP, and
- each Responsible Group Member meets the NEED (Reason) criteria as outlined below.

The chart below provides the valid child day care services combinations by Eligibility Group and Need (reason). Combinations designated by "*" are potentially eligible to receive child day care services. Blank spaces indicate no eligibility for the Eligibility Group/Need Reason combination.

Determination of eligibility must be made in descending order from Group I to Group III.

VALID DAY CARE SERVICE COMBINATIONS

NOTE: CIS ELIGIBILITY AND REASON CODES ARE INDICATED IN PARENTHESES

	DAY CARE NEED (REASON)		
	EDUCATION (03)	EMPLOYMENT (04)	FAMILY PRESERVATION (06)
GROUP I			
- Protective Services (03)			*
- Preventive Services (15)			*
- Foster Care (16)	*	*	*
- Ineligible Grantee (11)	*	*	*
GROUP II			
- FIP Eligible (04)		*	*
- FIP Eligible - FIS Approved Education/ Employment Preparation (04)	*		
- FIP Eligible and FIP Applicant-Work First Participant (06)	*		
- Food Stamp Only - FIS Approved Education/ Employment Preparation (04)	*		
GROUP III			
- Income Eligible - Former FIP (01)		*	
-Income Eligible - Post Employment Training (12)	*		
- Income Eligible (10)	*	*	*

* Need covered by the Child Day Care Services Program within this eligibility category

APPENDIX B

Child Day Care Services Income Eligibility Scale

Family groups whose gross income falls within the Income Scale below are eligible to receive Agency payment for the cost of child care up to 95% of the Agency's maximum rates.

FAMILY GROUP SIZE	GROSS MONTHLY INCOME								
2	\$0-\$1496	\$1497-\$1533	\$1534-\$1570	\$1571-\$1607	\$1608-\$1644	\$1645-\$1680	\$1681-\$1717	\$1718-\$1758	No FIA assistance if gross monthly income is over \$1758
3	\$0-\$1847	\$1848-\$1895	\$1896-\$1943	\$1944-\$1990	\$1991-\$2038	\$2039-\$2086	\$2087-\$2133	\$2134-\$2172	No FIA assistance if gross monthly income is over \$2172
4	\$0-\$2198	\$2199-\$2255	\$2256-\$2311	\$2312-\$2367	\$2368-\$2424	\$2425-\$2480	\$2481-\$2536	\$2537-\$2586	No FIA assistance if gross monthly income is over \$2586
5	\$0-\$2551	\$2552-\$2616	\$2617-\$2681	\$2682-\$2746	\$2747-\$2811	\$2812-\$2876	\$2877-\$2941	\$2942-\$3000	No FIA assistance if gross monthly income is over \$3000
6	\$0-\$2902	\$2903-\$2976	\$2977-\$3050	\$3051-\$3123	\$3124-\$3197	\$3198-\$3271	\$3272-\$3344	\$3345-\$3414	No FIA assistance if gross monthly income is over \$3414
7	\$0-\$3253	\$3254-\$3336	\$3337-\$3418	\$3419-\$3500	\$3501-\$3583	\$3584-\$3665	\$3666-\$3747	\$3748-\$3828	No FIA assistance if gross monthly income is over \$3828
8	\$0-\$3604	\$3605-\$3695	\$3696-\$3786	\$3787-\$3877	\$3878-\$3968	\$3969-\$4059	\$4060-\$4150	\$4151-\$4241	No FIA assistance if gross monthly income is over \$4241
9	\$0-\$3955	\$3956-\$4055	\$4056-\$4155	\$4156-\$4254	\$4255-\$4354	\$4355-\$4454	\$4455-\$4553	\$4554-\$4653	No FIA assistance if gross monthly income is over \$4653
10+	\$0-\$4309	\$4310-\$4417	\$4418-\$4525	\$4526-\$4634	\$4635-\$4742	\$4743-\$4850	\$4851-\$4959	\$4960-\$5069	No FIA assistance if gross monthly income is over \$5069
% of FIA RATE PAID	95%	90%	80%	70%	60%	50%	40%	30%	

APPENDIX C

AGENCY MAXIMUM UNIT* DAY CARE RATES

EFFECTIVE 10/12/97

Provider Type	Day Care Center	Family , Group, and Relative ** Homes	Day Care Aides
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	Child's	Age	Child's	Age	
Shelter Area I	0-2 ½ Yr \$2.25	2 ½ Yr+ \$1.90	0-2 ½ Yr \$2.00	2 ½ Yr+ \$2.00	All Ages \$1.35
II	\$2.60	\$2.25	\$2.00	\$2.00	\$1.35
III	\$2.50	\$2.00	\$2.00	\$2.00	\$1.35
IV	\$2.85	\$2.25	\$2.00	\$2.00	\$1.60
V	\$3.00	\$2.25	\$2.25	\$2.10	\$1.60
VI	\$2.95	\$2.50	\$2.50	\$2.50	\$1.60

* Unit is defined as 1 hour of care provided.

** Relative means a grandparent, aunt, uncle or adult sibling providing child care in their own home, not the child's home.

NOTE: To determine the biweekly amount, multiply the unit rate x the number of units x the % of FIA rate paid in this order.

APPENDIX D

Income and Asset Eligibility Limits Under Medicaid and Maximum Home Help Monthly Payments

Based on evaluation of specific services needed, time required, and special circumstances, payment for home help services is negotiated between the client and provider, but must fall within the current state monthly maximum cost less any monthly Medicaid spenddown requirements. See current maximum allowable payments below.

	Individuals	Couples	Adults in Need of Protective Service**
<u>Income</u> Monthly protected income levels plus a \$20 unearned income disregard before Medicaid spenddown begins*	\$361-428	\$478-561	Waived
<u>Assets</u> Maximum current assets allowable to be eligible under Medicaid ***	\$2,000	\$3,000	Waived
<u>Payments</u> Maximum monthly home help payment	\$333	\$666	\$666/year

* These protected income levels (plus the \$20 unearned income disregard) vary by counties according to shelter costs and they change frequently. These are the lowest and highest levels in Michigan as of 1/1/92. Contact the local FIA Adult Services Worker for the current home help services income levels for your county. A new Medicaid State Plan eligibility category was added 1/1/95, Aged and Disabled Care (AD-Care). This is available to Elderly and Disabled Qualified Medicaid Beneficiaries (QMB's) who have incomes at 100% of the Federal poverty guidelines (\$614 individual and \$820 couples as of 1/1/95). They are eligible without a spenddown. This eliminates most of the previous income eligibles, but other people above the QMB limit can still get Medicaid by spending down to these protected income levels if they have high health care needs.

** These are adults (18 or older) who are vulnerable, i.e., people who are unable to protect themselves from abuse, neglect, or exploitation because of a mental or physical impairment or because of advanced age.

*** All Supplemental Security Income (SSI) recipients, both children and adults, are automatically eligible for Medicaid and this service.